

April 12, 2004

Carmen Morris  
Carmen Morris & Associates  
15074 S.W. 127<sup>th</sup> Court  
Miami, FL 33186

**RE: REQUEST FOR ADVISORY OPINION 04-46**

Dear Ms. Morris:

The Commission on Ethics and Public Trust considered your request for an advisory opinion at its meeting on April 7, 2004 and rendered its opinion based on the facts stated in your letter.

You requested an opinion regarding any potential conflicts of interest related to serving as Program Management Consultant for the People's Transportation Plan.

Miami-Dade County recently issued a Notice to Professional Consultants for a Program Management Consultant for the People's Transportation Plan. The Program Management Consultant (PMC) will hold a non-exclusive seven-year contract with Miami-Dade County to manage, with the support and supervision of Transit and Public Works staff, the various phases of implementing the People's Transportation Plan. Specifically, the Scope of Services requires the PMC to be responsible for short and long-range transit planning, facilities planning, feasibility studies, oversight of construction, engineering and inspection consultants and design criteria and standards. Transit will

hire additional firms to do the actual design and construction inspection work but they will work under the direction of the Program Management Consultant team. As noted in the NTPC and our review of this matter, it is the intention of the County that the Program Management Consultant act as County staff in the areas for which the Consultant will provide staff and technical assistance. The contract should be awarded in the summer of 2004.

The People's Transportation Plan consists of several projects including highway and road improvements, bus service improvements and neighborhood improvements. The heart of the project is several rapid transit improvements including:

- Ø The North Corridor- The North Corridor will run from the Dr. Martin Luther King Jr. Metrorail Station (N.W. 27<sup>th</sup> Avenue and 62<sup>nd</sup> Street) along N.W. 27<sup>th</sup> Avenue to 215<sup>th</sup> Street.
- Ø The East West-Corridor- The East-West Corridor consists of two segments from the Florida Turnpike east to the Palmetto Expressway and from the Palmetto through Miami International Airport and Downtown Miami and to the Port of Miami-Dade
- Ø Baylink- A corridor between downtown Miami and Miami Beach
- Ø Kendall Corridor- A corridor with east-west and north-south elements

Pursuant to Section 2-11.1(w), the Ethics Commission has jurisdiction over contractors and vendors. Section 2-11.1(j) restricts persons covered by the Conflict of Interest and Code of Ethics ordinance from doing work that conflicts with their independence of judgment in performing their County responsibilities. Pursuant to that section of the Conflict of Interest and Code of Ethics ordinance, the Ethics Commission has delineated certain areas including

overlapping responsibilities that would impair a contractor's independent judgment in the performance of its duties for the County. The analysis of potential conflicts, in this case, is generally limited to the requestor's contracts with Miami-Dade Transit and does not analyze potential conflicts with contracts with other agencies.

In your request, you informed the Ethics Commission that Carmen Morris Associates (CMA) is currently a sub-consultant to Parsons Brinckerhoff on the Bay Link and Earlington Heights projects. CMA is also currently negotiating with Transit to provide Public Relations and Advertising Services as part of a joint venture.

The Ethics Commission found that you may serve as a member of the Program Management Consultant team for the People's Transportation Plan. CMA's work on the Earlington Heights project should not constitute a conflict as long as the work is completed prior to commencement of the PMC contract. If the work is not completed, Transit must assume all management functions related to the work. Since the Baylink contract is with the Metropolitan Planning Organization, any potential conflicts are outside the scope of this opinion.

However, CMA may not provide any public relations or advertising services related to People's Transportation Plan projects on the Transit contract if the firm serves as Program Management Consultant.

This opinion construes the Miami-Dade Conflict of Interest and Code of Ethics ordinance only and is not applicable to any conflict under state law. Please contact the State of Florida Commission on Ethics if you have any questions regarding possible conflicts under state law.

If you have any questions regarding this opinion, please call the undersigned at (305) 579-2594 or Ardyth Walker, Staff General Counsel at (305) 350-0616.

Sincerely Yours,

ROBERT MEYERS  
Executive Director

cc: Luisa Millan Donovan, CICC